

Board of County Commissioners
FY21 Budget Workshop

August 27, 2020
Commission Chambers, 10:00AM

FY21-25 Recommended
Surtax Program

Surtax Overview

- Surtax revenue is programmed for enhancing and expansion of the highway network and mobility options such as transit, greenways etc. Based on current economic activity, surtax revenue is forecasted to decline in FY21, but is expected to return to pre-pandemic levels in FY22.
- Oversight board discussed projects and proposed expenditures on August 13th -14th 2020.

Oversight Board Recommendations (1 of 3)

Municipal Capital Project Process and Evaluation Criteria (MPO Process)

- 1. Stringent standards for funding feasibility/planning studies; look to require city match
- 2. Encourage alternate methods for funding electric vehicle infrastructure investment for *private vehicles*; aim for regional coverage
- 3. Investments for bicycling, pedestrian and multimodal infrastructure should benefit areas where modes are for transportation, not primarily recreation
- 4. Higher rank/scores for bicycle, pedestrian, greenways that demonstrate connections across municipal boundaries
- 5. Demonstrate that equity is weighted higher in the evaluation criteria (invest in high-need, low household income, and high unemployment) areas
- 6. Incomplete applications should be grounds for rejection; not considered until a future cycle
- 7. Demonstrate project resiliency in design materials; heavily weight in future cycles; use the 2019 SE Florida Unified Sea Level Rise Map for the standard

Oversight Board Recommendations (2 of 3)

Municipal Rehabilitation and Maintenance Process Evaluation Recommendations (County)

- 1. Look for opportunities to combine R&M Projects with capital projects in the same municipality
- 2. Municipal alleyways should be carefully reviewed to assure adequate public benefit
- 3. Multiple project application submittals should demonstrate geographic equity within the requests
- 4. Assure investments occur in high need, low household income, high unemployment zip codes

Legal Advocacy

- Seek to broaden eligibility under 212.55 (1)(d) to include projects such as electric charging infrastructure for **private vehicles**.

Oversight Board Recommendations (3 of 3)

General Recommendations

- 1. That all requests not included in the FY 2021 Recommended Budget be approved by the County Commission to ensure adequate support services
- 2. County Administrator to include robust level of funding to adequately communicate surtax programs and Five-Year plan
- 3. County Commission to provide ample funding for outreach and engagement in the FY 2021 Budget

Surtax Tax Revenues

	FY21 Proposed (millions)	FY22 Proposed (millions)	F23 Proposed (millions)	FY24 Proposed (millions)	FY25 Proposed (millions)
Surtax Revenue	\$314.8	\$376.7	\$386.9	\$397.4	\$408.1
Less 5%	(\$15.7)	(\$18.8)	(19.3)	(\$19.9)	(\$20.4)
Total	\$299.1	\$357.9	\$367.6	\$377.5	\$387.7

- Surtax revenues are generated based on an additional one percent sales tax. The County receives monthly distributions, and a quarterly reconciliation from the State Department of Revenue.
- Surtax revenues can be spent or allocated for eligible transportation uses as enumerated under Florida Statute 212.055.
- Surtax revenue estimates were originally based on the State of Florida Local Government Financial Information Handbook, for which the data is prepared by the Florida Legislature's Office of Economic and Demographic Research.
- For FY21, the Surtax forecast has been adjusted by 15% lower to reflect the impacts of the pandemic, but is anticipated to return to previously forecasted FY20 levels in FY22, resulting in a loss of two years of growth.
- For FY22 forward, a 2.7% revenue inflator is used for the rest of the five-year program.

5 Year Surtax Plan for FY21-25

Program	FY21-25 Amount (millions)	Notes
Surtax Revenue	\$1.790B	Surtax sales tax revenue budgeted at 95% per State statutes
Non-Local Funding	\$245.4	Estimated non-local funding such as federal and state grants in FY22-25
Fund Balance	\$246.0	Projected one-time fund balance carried forward in FY21
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Transit Capital	\$891.8	Includes vehicles (fixed route buses and paratransit vehicles); future transitways/ infrastructure such as new maintenance facility, local bus infrastructure etc.
Public Works	\$319.1	Capital projects include Road Capacity Expansion, Fiber Optics, Bridges etc.
City Projects	\$244.6	Includes Capital Projects; Rehab and Maintenance; and Community Shuttle
GC East Transit Intermodal	\$150.1	The Transit portion of proposed GC East replacement facility
Operating	\$387.0	Transit, MAP Admin, OESBD, County Attorney, County Auditor, details next slide
Regional Transportation	\$100.0	Future transportation initiatives
Reserves	\$188.8	Note: Future major projects such as the Airport, Seaport, Convention Center Connection and other transitways

Surtax Appropriations

Program	FY20 Budget (millions)	FY21 Amount (millions)	FY22 Amount (millions)	Notes
MAP Admin and Other Operating	\$5.8	\$4.2	\$4.0	The decrease from FY20 to FY21 is largely due to a one time budget for relocation not budgeted in future years
Public Works	\$2.9	\$0	\$0	Public Works personnel are now funded with gas tax leaving more dollars for Surtax funded Public Works capital projects
Transit	\$43.0	\$45.2	\$69.7	In FY21 there are multiple factors affecting Transit's budget; an estimated decrease in Gas Taxes of (-\$21m); a 60% ridership projection in FY21 resulting in approx. decrease of (-\$18m) in farebox and pass revenues; an originally planned 10% service increase in FY20 has been postponed resulting in savings of approx. (\$10.4m) in FY21; normal inflation and pay plan agreements resulting in an expense budget increase of (\$11.5m) compared to FY20 Adopted Budget; Transit is utilizing an estimated \$35.9m in CARES funding in FY21 for operating expense reallocation from the Transit fund
Existing, New Community Shuttle Operating	\$12.6	\$14.7	\$15.1	Proposed budget for Community Shuttle existing service (FY20 amounts for both existing and new were included in Transit fund)
Community Shuttle Capital	\$6.8	\$2.8	\$0	Capital request for existing shuttle replacements (In FY20 \$1.9m was for new service)



County Administrator Recommended FY21 Supplements

Program	FY21 Amount (millions)	Notes
MAP Admin	\$1.1	2 MAP Admin positions, 2 Assistant County Attorney positions, funds for financial compliance using CBE firms and additional public education/outreach
Innovation	\$1.3	2 planner positions, marketing, University of Florida partnership, Waze, Visualization Software/Technology, Technology Consulting Services, IT Infrastructure and ITS Technology Sensors
Program Management	\$0.4	2 Program Management positions and start up operating funding
OESBD	\$0.2	2 Small Business positions and additional advertising and outreach
Transit	\$0.8	11 positions across these Transit areas: Information Systems, Capital Program, Service and Capital Planning, Compliance, General Administration and Paratransit